

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05  
H-01 INR-07 L-03 NSAE-00 PA-01 PRS-01 SP-02  
SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 /072 W  
-----110577 010359Z /64

O 010205Z FEB 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 9321  
AMEMBASSY COPENHAGEN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
AMEMBASSY HELSINKI IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY OSLO IMMEDIATE  
AMEMBASSY REYKJAVIK IMMEDIATE  
AMEMBASSY STOCKHOLM IMMEDIATE  
AMCONSUL CAPE TOWN IMMEDIATE  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PRETORIA IMMEDIATE  
AMEMBASSY VALLETTA IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN 0319

FOR EMBASSY CAPE TOWN  
VALLETTA FOR ANDY YOUNG AND DICK MOOSE

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: NAMIBIA: CONTACT GROUP MEEPING OF JANUARY 31

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REF: (A) USUN 301(NOTAL) (B) STATE 025426(NOTAL) (C) LAGOS  
1285(NOTAL) (D) CAPE TOWN 158(NOTAL)

1. CONTACT GROUP CONTINUED ITS CONSIDERATION OF PREP-  
ARATIONS FOR PROXIMITY TALKS JANUARY 31. GROUP FINAL-  
IZED WESTERN FIVE PROPOSAL AFTER AGREEING TO REWRITE  
THE LAST SENTENCE OF PARAGRAPH TWELVE AS FOLLOWS:

"THEY SHALL ALSO BE REQUESTED TO AFFORD THE NECESSARY FACILITIES TO THE UNITED NATIONS SPECIAL REPRESENTATIVE AND ALL UNITED NATIONS PERSONNEL TO CARRY OUT THEIR ASSIGNED FUNCTIONS AND TO FACILITATE SUCH MEASURES AS MAY BE DESIRABLE FOR ENSURING TRANQUILITY IN THE BORDER AREAS." GROUP BELIEVES THAT THIS LANGUAGE ACCOMPLISHES THE OBJECTIVES OF PROPOSAL (REF A) INsofar AS IT LEAVES OPEN THE POSSIBILITY OF ARRANGEMENTS BY THE SPECIAL REPRESENTATIVE FOR THE WITHDRAWAL OF ANGOLAN TROOPS FROM THE BORDER AREA AND THAT IT DOES SO IN A MANNER WHICH SHOULD NOT APPEAR THREATENING TO SWAPO. AS ALL MEMBERS OF THE GROUP SAID THAT WITH THIS CHANGE THEIR GOVERNMENTS WOULD HAVE NO OBJECTIONS TO PROPOSAL, CONTACT GROUP CONSIDERS PROPOSAL FINALIZED. FINAL TEXT IS BEING SENT SEPTEL.

2. AS ATTENTION TURNED TO HANDLING OF PROPOSAL, USUN ADVISED GROUP THAT DEPARTMENT IS PREPARED TO ACCEPT RELUCTANTLY THE OPINION OF THE OTHER GROUP MEMBERS THAT WIDE DISTRIBUTION OF THE PROPOSAL WOULD AT PRESENT BE PREFERABLE TO FORMAL PUBLICATION. WE MADE CLEAR THAT US MAY AGAIN URGE PUBLICATION IF DAMAGING LEAKS OCCUR.

3. TIMETABLE FOR DISTRIBUTION OF PROPOSAL, AS ACCEPTED BY ALL FIVE GOVERNMENTS, IS AS FOLLOWS:  
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(A) LATE ON FEBRUARY 2: COPIES GIVEN TO SWAPO IN LUSAKA AND TO SOUTH AFRICANS;  
(B) FEBRUARY 3: COPIES PROVIDED TO UN SECRETARY GENERAL WALDHEIM AND SWAPO UN REPRESENTATIVE GURIRAB IN NEW YORK; AND, IN CAPITALS ONLY, TO GOVERNMENTS OF FRONTLINE STATES (EXCEPT ANGOLA), NIGERIA, GABON AND NORDIC COUNTRIES;  
(C) BEGINNING FEBRUARY 4: COPIES OF PROPOSAL PROVIDED TO KEY NAMIBIAN GROUPS IN WINDHOEK DURING BRIEFINGS BY CAPE TOWN FIVE; AND ON FEBRUARY 4 TO ANGOLAN GOVERNMENT (SEE PARA 5 BELOW).

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SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 /072 W  
-----110714 010358Z /64

O 010205Z FEB 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 9322  
AMEMBASSY COPENHAGEN IMMEDIATE  
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AMEMBASSY PRETORIA IMMEDIATE  
AMEMBASSY VALLETTA IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 USUN 0319

FOR EMBASSY CAPE TOWN  
VALLETTA FOR ANDY YOUNG AND DICK MOOSE

(D) FEBRUARY 6: UN REPRESENTATIVES OF THOSE GOVERN-

MENTS TO WHICH COPIES HAVE ALREADY BEEN PRESENTED WOULD  
BE PROVIDED WITH COURTESY COPIES; CONSIDERATION WILL  
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THEN BE GIVEN BY CONTACT GROUP TO THE MATTER OF ANY  
ADDITIONAL DISTRIBUTIONS.  
EMBASSIES IN CAPITALS WHERE ABOVE DISTRIBUTIONS WILL  
BE MADE SHOULD CONSULT WITH WESTERN FIVE COLLEAGUES  
AND ARRANGE FOR APPOINTMENTS NECESSARY FOR DISTRIBUTION  
OF PROPOSALS ACCORDING TO ABOVE TIMETALBE. BRIEF TALK-  
ING POINTS FOR PRESENTATION OF PROPOSALS WILL FOLLOW  
(SEPTEL). IN MAKING PRESENTATIONS, EMBASSIES SHOULD  
STRESS TO RECEIPIENTS CONFIDENTIALITY OF PROPOSAL.

4. WITH REGARD TO DEMOCRATIC TURNHALLE ALLIANCE REQUEST TO PARTICIPATE IN PROXIMITY TALKS, GROUP AGREED WITH CAPE TOWN'S RECOMMENDATION (PER PARA 3, REF D) BUT HELD THAT NOTHING SHOULD BE SAID TO DTA TO ENCOURAGE THEM TO COME TO NEW YORK OR TO IMPLY THAT THEY MIGHT MEET FOREIGN MINISTERS, EITHER INDIVIDUALLY OR COLLECTIVELY. TALKING POINTS WILL FOLLOW (SEPTEL).  
FYI: EMBASSY CAPE TOWN'S EFFORTS TO RESTRAIN ITS BRITISH COLLEAGUE ARE APPRECIATED. WE SUSPECT, HOWEVER, THAT WE HAVE NOT HEARD THE END OF THE TURNHALLE EFFORT AND NOTE VORSTER'S STATEMENT IN PARLIAMENT CRITICIZING WEST FOR GOING OUT OF ITS WAY TO HOLD TALKS WITH SWAPO BUT NOT WITH THE OTHER ORGANIZATIONS IN NAMIBIA. END FYI.

5. WITH REGARD TO WESTERN FIVE APPROACH TO ANGOLAN PRESIDENT NETO, GROUP AGREED THAT PRESSURES OF TIME AND UNCERTAINTIES OF TRANSPORTATION MAKE IT IMPRACTICAL FOR ANY CONTACT GROUP MEMBERS TO UNDERTAKE TRIP TO LUANDA AT THIS TIME. GROUP THEREFORE RECOMMENDS THAT AMBASSADOR EASUM AND ONE OTHER AMBASSADOR FROM LAGOS TRAVEL TO LUANDA TO JOIN FRENCH CHARGE IN APPROACH TO PRESIDENT NETO FEBRUARY 4. GROUP BELIEVES THAT SMALL  
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DELEGATION IS NECESSARY IN ORDER THAT APPROACH TO NETO BE DISCRETE. FRENCH WILL REQUEST APPOINTMENT ON BEHALF OF SPECIAL ENVOYS OF WESTERN FIVE. FYI: FRENCH GOVERNMENT MAY STILL WISH TO SEND AMBASSADOR THABAULT (NOW IN PARIS) TO JOIN DELEGATION IN LUANDA. WE HOPE NOT.  
END FYI. TALKING POINTS FOR USE WITH NETO WILL FOLLOW (SEPTEL).  
LEONARD

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## Message Attributes

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**Concepts:** POLITICAL SETTLEMENT, PLANNING MEETINGS, NEGOTIATIONS  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**To:** STATE COPENHAGEN  
**Type:** TE  
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